V. ÖRÆFI DISTRICT AND MARKARFLJÓT OUTWASH PLAIN: RATING OF FLOOD HAZARDS

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1. Introduction

In this chapter, a provisional method for the rating of flood hazards is proposed followed by the designation of flood hazard zones in the Markarfljót outwash plain and the Öræfi district, two inhabited regions of Iceland (Figure V-1) that have been subjected during the last millennium to jökulhlaups caused by subglacial eruptions of Katla, Eyjafjallajökull (Gudmundsson et al., 2008; Snorrason et al., 2012), and Örafajökull volcanoes (Thorarinsson, 1958).

The aim of the study is to provide the national and local authorities with spatial information on flood danger and flood damage potential in the two study areas. The presence of life-threatening debris and the temperature of floodwater are considered, along with depths of flooding and flow velocities; these factors take into account the unique nature of volcanogenic floods. Flood-hazard zones are designated using the results of scenario-based hydraulic simulations performed by Hólm and Kjaran (2005) and Helgadóttir et al. (2015) in the Markarfljót outwash plain and in the Öræfi district, respectively. The method presented builds upon selected research on vulnerability of the human environment to floodwaters, including people’s vulnerability (e.g. Foster and Cox, 1973; Abt et al., 1989; Keller and Mitsch, 1993; Karvonen et al., 2000; Jonkman and Kelman, 2005; Penning Rowsell et al., 2005; Jonkman and Penning-Rowsell, 2008; Russo et al., 2012) and vulnerability of the built environment (e.g. USBR, 1988; Karvonen et al., 2000; Leone et al., 2010, Valencia et al., 2011).

The scope of the study is limited to an assessment of damage potential within the areas identified at risk of flooding. Characterisation of the likelihood of volcanogenic floods is not addressed. In short, one can describe such floods as hazardous events whose likelihood remains rather uncertain. Indeed, the magnitude and routing of volcanogenic floods depend on several factors, including the nature of ice-volcano interactions and the exact location of eruptions. As a consequence, the long-term probability of a subglacial eruption at a particular location in space and time, and incidentally of the floods it may cause, cannot be specified with confidence. It is estimated for instance that Katla eruptions capable of causing outbursts on the Markarfljót outwash plain have a return period ranging 100 – 1,000 years should they happen in the north-western part (23 km²) of the volcano caldera, and 1000–10,000 years should an eruption happen on the western slopes (87 km²) of the Mýrdalsjökull ice-cap (Guðmundsson et al., 2005). Concerning Örafajökull volcano, only two eruptions are known in historical times — the 1362 and 1727 eruptions — that were different in size and location and caused floods in two different glacier catchments (Thorarinsson, 1958; Roberts and Gudmundsson, 2015). For the whole of Iceland, it is estimated that VEI 5 eruptions occur once every 100 – 200 years and VEI 6 eruptions once every 500 – 1000 years (Gudmundsson et al., 2008).
The flood hazard rates proposed here are used for characterising, in the two study areas, exposure of populations to jökulhlaup hazards (Pagneux, 2015a).

The present study is noteworthy for being the first attempt to explore and map flood damage potential in Iceland. Taking into account natural hazards in spatial planning is a legal requirement (Parliament of Iceland, 2010) that is not yet supported, for what concerns riverine floods and glacial outbursts, by a set of rules describing how hazards and risks should be assessed. The Planning regulation (Ministry for the Environment and Natural Resources, 2013) specifies that it is forbidden to build in areas prone to floods from lakes, rivers, and the sea, irrespective of considerations on a flood return period for which flood hazards and flood risks should be mapped nor on the level of human and material loss beyond which risk is no longer acceptable.

![Figure V-1: General location of the Markarfljót outwash plain and Öræfi district.](image)

1.1. **Principle of flood hazard rating**

Flood hazard “rating” can be thought of as marking off a reference flood into zones, using flood hazard characteristics in excess of which plausible and meaningful adverse consequences such as structural damage or loss of life are likely to occur (i.e. can be predicted at a significant confidence level) (DEFRA, 2006). In this approach, the possibility of events of credible magnitude and plausible outcomes is considered and an assessment of flood damage potential is performed (see §2.3 for examples of flood hazard rating abroad); flood hazard zones are differentiated primarily on the understanding that fatalities and significant economic damage due a given flood may vary spatially within areas flooded as a consequence of spatial variations in the magnitude of the flood (i.e. flood magnitude considered as a spatial variable), all other things being held equal (i.e. vulnerability purposively considered as a spatial constant). In that respect, rating of flood hazards differs from hazard zoning based on discharge exceedance probabilities (sometimes called “risk zoning”), where risk zones coincide with the spatial extent of flooding events having a known probability of occurrence or an established
Indeed, the marking-off into zones of a reference flood does not require the flood considered to have a known probability of occurrence. The reference flood may be a historical event or simply hypothetical. In some cases, the marking-off may refer to an aggregated “worst-case” scenario (e.g. Tinti et al., 2011), as a return period is not known or may appear of little relevance for risk management.

2. Vulnerability of humans and built environment

The main purpose of hazard rating is not to determine the likelihood of a hazardous event but to map in a sensible manner its potential consequences, including harm to people and damages to structures. It is a prerequisite to an estimation of injury and loss of life in floods, which requires in addition an assessment of the people characteristics (e.g. age, sickness and disabilities) and location within flood areas (Penning Rowsell et al., 2005). It can also serve, coupled to an inventory of building and structure stocks, in an estimation of monetary losses due to direct damages to exposed physical assets (e.g. Schwarz and Maiwald, 2008; Van Vesten et al., 2014).

Alongside water depths and flow velocities, sediment load and floodwater temperature are flood hazard characteristics that must be considered when tangible damages to buildings and short-term physical effects of floodwaters on humans, inside and outside buildings, are considered.
2.1. Damages to buildings

2.1.1. Effects of floodwater on buildings

The physical integrity of buildings is threatened by the hydrostatic and hydrodynamic actions of floodwater, scouring, and actions due to the presence of debris (impact loads). Detailed overviews of the physical effects of floods on buildings can be found in Kelman and Spence (2004) and Merz et al. (2010).

Hydrostatic actions, which are implied by the presence of water, consist of lateral and vertical pressures against buildings and capillarity rise inside building components. Lateral pressures may lead to the collapse of walls if not counteracted. Buoyancy, which is an uplift force exerted on submerged objects, can result in floating of buildings and may lead, in combination with lateral pressures, to displacement or destruction of buildings. It has been estimated, for example, that unanchored single-storey buildings can begin to float at flood depths of > 1.9 m (Black, 1975). Hydrostatic lateral pressures and capillarity rise can be considered the dominant cause of damage due to riverine floods implying slow rising (Kreibich et al., 2009; Kreibich and Dimitrova, 2010) and long-lasting receding periods.

Hydrodynamic actions, which are due to the motion of water, relate to flow velocities and the formation of waves. Dynamic pressures due to flow velocities and breaking waves are much higher than static pressures due to stagnant waters, and are therefore more likely to cause structural damages to buildings.

Buildings may also be endangered by scouring. Black (1975) and Smith (1989) have estimated that due to severe erosion around foundations, the structural integrity of buildings comes into question at flow velocities higher than 1.5–2 m/s (1.1–2 kPa).

The presence of debris and sediments increases the dynamical forces exerted against buildings and thus the potential for structural damage, as exemplified by the March 11th 2011 tsunami in Great East Japan where concrete blocks removed from coastal defences by floodwater contributed, alongside other debris, to the destruction of thousands of light buildings and overturning of many reinforced concrete structures (Fraser et al., 2013). Drawing a parallel between tsunamis and jökulhlaups is certainly worthwhile in that regard. The weight of boulders and ice blocks that can be mobilised by glacial floods due to volcanic eruptions, geothermal activity, or geological failure can effectively exceed hundreds of tons, as exemplified by recent jökulhlaups in Iceland. The 15 April jökulhlaup (peak discharge 10,000–15,000 m³/s) caused by the Eyjafjallajökull 2010 eruption left thousands of clasts of glacier ice along the flood route, sizing each up to 5 t at nearly 5 km from the glacier margin (Figure V-3). During the 2010 Eyjafjallajökull eruption, an ice slurry flowing across the surface of Gigjökull and descending via a bedrock col adjacent to the main flood corridor managed to displace a 4,000 t boulder on a steep slope (Roberts et al., 2011). Similarly, the 1999 jökulhlaup from Sólheimajökull (peak discharge ~4,400 m³/s) mobilised boulders up to 11 m in diameter (Russell et al., 2010). During the 1996 glacial outburst on the Skeiðarársandur outwash plain (peak discharge 55,000 m³/s), ice blocks 10–20 m in diameter were also filmed rolling down by the National road, 5–7 km away from the glacier margin (Figure V-4).

2.1.2. Damage functions and thresholds

Flood characteristics such as flood depths, flow velocities, impact pressures, and debris heights can be used, separately or in combination, in functions aimed at the prediction of damage to buildings (also known as vulnerability curves or fragility curves).
Depths of flooding and flow velocities can be combined for instance in a qualitative manner, using a matrix (e.g. MATE/METL, 2002), or as a quantitative aggregate, referred in the literature to as depth-velocity product, labelled \( dv \) or \( hv \) and expressed in \( m^2/s \) (e.g. Clausen and Clark, 1990; Karvonen et al., 2000). Impact pressures (Wilhelm, 1998; Barbolini et al., 2004) or debris heights (Fuchs et al., 2007; Akbas et al., 2009; Luna et al., 2011) can be used alternatively in the definition of damage functions for gravity driven phenomena, such as hyperconcentrated flows, debris-flows, and avalanches. As the actual level of damage is not only a consequence of flood characteristics but also of design, damage functions need to consider flood characteristics in relation to classes or types of buildings. A distinction is made in the literature between wooden and concrete structures (Karvonen et al., 2000; Dutta et al., 2003), anchored and unanchored structures (Karvonen et al., 2000), and single storey and multiple-storey buildings (Black, 1975; Smith, 1991; Leone et al., 2010) to name a few. An example of detailed classifications recently proposed is given in Schwarz and Maiwald (2008) who, in the aftermath of floods from the Elbe river that struck

Particular thresholds deserve attention when habitation buildings are considered, as they may mark, in the absence of better information, the lower boundary of zones of “total devastation”:

- Total destruction of brick and masonry buildings can be expected at depth-velocity products $dv > 7 \text{ m}^2/\text{s}$ (Clausen and Clark, 1990; Karvonen et al., 2000; Table V-1).

- When gravitational flows are considered, total destruction of single to three-storey brick masonry and concrete structures can be expected at debris height ranging 2.5 m (Akbas et al., 2009) to 3.6 metres (Luna et al., 2011).

- Structures impacted by flows can be considered beyond repair in case of impact pressures $> 34 \text{ kPa}$ (Wilhelm, 1998; Barbolini, 2004).

Table V-1: Identified flow conditions causing partial or total structural damage of Finnish houses in the EU-project RESCDAM (After Karvonen et al., 2000). Flow velocities alone and/or the product of flow velocities and water depths, referred in the literature as depth-velocity product (dv) are used.

<table>
<thead>
<tr>
<th>House type</th>
<th>Partial damage</th>
<th>Total damage</th>
</tr>
</thead>
<tbody>
<tr>
<td>Wood-framed</td>
<td>$dv \geq 2 \text{ m}^2/\text{s}$</td>
<td>$dv \geq 3 \text{ m}^2/\text{s}$</td>
</tr>
<tr>
<td>Unanchored</td>
<td>$dv \geq 3 \text{ m}^2/\text{s}$</td>
<td>$dv \geq 7 \text{ m}^2/\text{s}$</td>
</tr>
<tr>
<td>Anchored</td>
<td>$v \geq 2 \text{ m/s}$ and $3 &gt; dv &gt; 7 \text{ m}^2/\text{s}$</td>
<td>$v \geq 2 \text{ m/s}$ and $dv \geq 7 \text{ m}^2/\text{s}$</td>
</tr>
<tr>
<td>Masonry, concrete &amp; brick</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Table V-2: Depth-damage matrix adopted in the SCHEMA project (After Valencia et al., 2011).

<table>
<thead>
<tr>
<th>Building classes</th>
<th>I. Light</th>
<th>II. Masonry, and not reinforced concrete</th>
<th>III. Reinforced concrete</th>
</tr>
</thead>
<tbody>
<tr>
<td>Height and storeys</td>
<td>0 to 1 level, rarely 2</td>
<td>1 to 3 levels</td>
<td>0 to 3 levels</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Damage levels</th>
<th>Actions</th>
<th>Depths of flooding</th>
</tr>
</thead>
<tbody>
<tr>
<td>D1, Light damage</td>
<td>Immediate occupancy / repairable</td>
<td>$&lt; 1.8$</td>
</tr>
<tr>
<td>D2, important damage</td>
<td>Evacuation / repairable</td>
<td>$1.8 &lt; d &lt; 2.2$</td>
</tr>
<tr>
<td>D3, Heavy damage</td>
<td>Evacuation / demolition required</td>
<td>$2.2 &lt; d &lt; 2.6$</td>
</tr>
<tr>
<td>D4, Partial collapse</td>
<td>Evacuation / demolition required</td>
<td>$2.6 &lt; d &lt; 3.8$</td>
</tr>
<tr>
<td>D5, Total collapse</td>
<td>$&gt; 3.8$</td>
<td>$5 &lt; d &lt; 9$</td>
</tr>
</tbody>
</table>
2.2. Human safety

Since the early 1970s, the short-term physical effects of floods on human life have been mainly analysed from the angle of human instability in floodwaters. Two hydrodynamic mechanisms, causing instability at depths of flooding not exceeding a person’s height, have been identified (Jonkman and Penning-Rosswell, 2008):

- Toppling (moment instability), which relates to the depth-velocity product \( dv \);
- Sliding (frictional instability), which relates to the \( dv^2 \) product.

Early experiments on pedestrians’ safety suggest a critical depth-velocity product \( dv_c \) ranging 0.16–0.52 \( m^2/s \) for children aged 9–13 years (Foster and Cox, 1973). Keller and Mitsch (1993) estimated \( dv_c \) ranging 0.21–0.32 \( m^2/s \) for a 5-year old child 1.11 m tall and weighing 19 kg, i.e. a critical velocity of 0.5 m/s for a 0.6 m depth of flooding. Abt et al. (1989) suggest a \( dv_c \) ranging 0.71–2.13 \( m^2/s \) for adults. Experiments realised during the RESCDAM project (Karvonen et al., 2000) suggest a lower critical \( dv_c \), ranging 0.64–1.26 \( m^2/s \). A recent study from Jonkman and Penning-Rosswell (2008) indicates that human instability due to toppling is dominant at depths > 0.8 metre and corresponds to a constant \( dv_c = 1.32 \ m^2/s \) for an individual 1.75 m tall and weighing 75 kg (Figure V-5). At depths of flooding < 0.8 metre, sliding becomes the dominating phenomenon and is likely the mechanism prevailing in urban floods where shallow waters are associated with excessive velocities. Russo et al. (2012) propose a critical velocity \( v = 1.88 \ m/s \) at flow depths 15–20 cm.

As for pedestrians, safety of car users and passengers has been analysed until now under the prism of thresholds in flow velocities and water depths. An early study on passengers’ safety in the case of a dam break published by the US Bureau of Reclamation (1988) suggests that automobilists of “almost any size” are in danger in stagnant waters when depth of flooding is in excess of 1 m, the threshold in water depth being decreased to 0.7 m at flow velocity ~2 m/s. More recently, critical depth-velocity products \( dv \) 0.25 for children and 0.7 for adults have been proposed (Reiter, 2000).

The depth-velocity products \( dv \) and \( dv^2 \) are only an approximation of the ability of individuals to remain in control in floodwater in real conditions. Stress, poor lighting or darkness, disabilities, water temperature or injuries due in particular to transported

Figure V-5: Theoretical boundary between stability and instability in flood waters for an individual \( m = 75 \ kg \) and \( L = 1.75 \ m \). Instability due to toppling is reached at depth-velocity product \( dv \) 1.3 \( m^2/s \). Modified from Jonkman and Penning-Rosswell (2008).
debris, all contribute to a significant attenuation of stability in floodwater and therefore increase the risk of drowning, which has been identified as the dominant mode of death when riverine floods and flash floods are considered (French et al., 1983). It should be observed, in particular, that the question of instability in floodwater is of a limited relevance when hyper-concentrated flows and debris flows (sediment load > 60%) are considered. In such situations, injuries and short-term fatalities may relate directly to debris (see §2.1.1) and excessive sediment loads. Most of the fatalities due to lahars triggered by the 1985 eruption of Nevado Del Ruiz Volcano (~25,000 deaths) concerned people that became trapped in the mud and debris and were eventually buried by the flows of sediments (Voight, 1990; Mileti et al., 1991). The Nevado Del Ruiz 1985 event exemplifies the potency of floods triggered by volcanic eruptions, emphasising the necessity of identifying areas that are at risk of volcanogenic floods.

Finally, jökulhlaups and lahar pulses generated by a volcanic eruption can be alternatively ice-cold or burning hot. For instance, a temperature of 92 °C was reported at a one-foot depth in a lahar deposit due to the 1919 eruption of Kelut volcano (East Java, Indonesia), a few days after it had formed (Kemmerling, 1921). The risk of severe burning should therefore be kept in mind, as well as the risk of drowning due to accidental hypothermia (Lloyd, 1996) and numbness-related loss of stability.

### 2.3. Rating methods

The choice of input parameters and thresholds is quite variable between countries and may look, for this reason, somewhat arbitrary. In reality, the methods in the selection and use of the parameters depend on their availability and on the adverse consequences considered: human safety, damages to building, emergency response, compensation schemes, etc.

In northern America, zoning is most often performed using the 100-year flood as a reference. A distinction is made there between the floodway, which includes the main channel and the adjacent overbank areas of greatest water depths and flow velocities, and the flood fringe, where depths and velocities are lower (Environment Canada, 1993; NARA, 2009). A one-foot depth is usually retained to differentiate between the flood way and the fringe. In France and in Austria, flood depths and flow velocities corresponding to a computed 100-year flood are combined and itemised into low, moderate, and high danger classes (MATE/METL, 1999; EXIMAP, 2007). In the UK, rating of hazards due to riverine floods relies on a 4-point classification of the 100-year and 1000-year floods (Table V-3), where harm potential of floating debris recruited is added to the depth-velocity product (DEFRA, 2006; DEFRA, 2008).

In the absence of hydraulic modelling, flow speeds may be deduced from the course of floating objects but at specific locations only. In reality, depths of flooding or debris heights are most often the only empirical data available and therefore the main characteristic considered when it comes to mark off a flooding event into danger zones (MATE/METL, 1999) and develop damage functions based on empirical evidence (e.g. Leone et al., 2010; Valencia et al., 2011).

### 3. Methodology

Thresholds in computed depths of flooding and flow velocities on the one hand, presence of life-threatening debris and temperature of floodwaters on the other, were used to perform a danger-oriented, semi-quantitative rating of flood hazard.
Table V-3: Safety-to-person classification of flood hazard adopted in the UK (DEFRA, 2006; DEFRA, 2008).

<table>
<thead>
<tr>
<th>Rating formula</th>
<th>Hazard rate = d (v + n) + DF</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>d = depth of flooding (m);</td>
</tr>
<tr>
<td></td>
<td>v = velocity of floodwaters (m/s);</td>
</tr>
<tr>
<td></td>
<td>DF = debris factor (0, 0.5, 1 depending on probability that debris will lead to a hazard)</td>
</tr>
<tr>
<td></td>
<td>n = a constant of 0.5</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Flood hazard rates</th>
<th>Colour scheme</th>
<th>Hazard to People Classification</th>
</tr>
</thead>
<tbody>
<tr>
<td>Less than 0.75</td>
<td>-</td>
<td>Very low hazard – Caution</td>
</tr>
<tr>
<td>0.75 to 1.25</td>
<td>Yellow</td>
<td>Danger for some – includes children, the elderly and the infirm</td>
</tr>
<tr>
<td>1.25 to 2.0</td>
<td>Orange</td>
<td>Danger for most – includes the general public</td>
</tr>
<tr>
<td>More than 2.0</td>
<td>Red</td>
<td>Danger for all – includes the emergency services</td>
</tr>
</tbody>
</table>

3.1. Rules of rating

A distinction is made between four flood hazard rates: low (1), moderate (2), high (3) and extreme (4), described below and summarized in Table V-5. An additional category (-99) is used when flood hazard cannot be rated.

Computed depth-velocity products \( dv \) should be used when depths of flooding and flow velocities are known. Water depths \( d \) can be used alone when information about flow velocities \( v \) is missing.

The peculiar rheologies of volcanogenic floods is addressed by taking into account the presence of life-threatening debris and sediments, decided on expert judgement: index \( l \) is set to 1 when debris are estimated life-threatening, otherwise \( l \) is set to 0; \( l \) should be set to NULL if not determined. Judging of the presence of life-threatening debris is particularly recommended when information on flow velocities and depths of flooding is missing.

The risk of severe injuries and fatalities due to temperature of floodwater, both stagnant and moving, can be taken into account when deemed relevant using expert judgement: index \( t \) is set to 1 when water temperature implies severe injuries or fatalities; otherwise \( t \) is set to 0; \( t \) should be set to NULL if not determined.

The time available for evacuating areas at risk of flooding (addressed in Pagneux, 2015b) is not formally taken into account in the methodology.

3.1.1. Level of hazard undetermined

Flood hazard should be rated as “undetermined” (-99) when depths of flooding \( d \) and flow velocities \( v \) are not known or cannot be inferred and the impact of debris and sediment load \( l \) and of water temperature \( t \) remains unevaluated; Value of \( d, v, l, \) and \( t \) is then set to NULL.

3.1.2. Low hazard

Hazard should be rated as low if \( dv < 0.25 \text{ m}^2/\text{s} \). When flow velocities \( v \) are not known, \( dv \) is replaced by \( d < 0.5 \text{ m} \) (it is assumed that \( v < 0.5 \text{ m/s} \) when \( d < 0.5 \text{ m} \)).

Injuries or fatalities are unlikely. Damages are mostly limited to furniture inside buildings.

3.1.3. Moderate hazard

Hazard should be rated as moderate if sediment load index \( l = 0 \) and floodwater temperature index \( t = 0 \) and \( dv \) is between 0.25–3 \text{ m}^2/\text{s}. When flow velocities are not known, \( dv \) can be replaced by \( d \) ranging 0.5–1 \text{ m}. 

Öræfi district and Markarfljót outwash plain: Rating of flood hazards
Danger is for some, including children, the elderly and the infirm, inside and outside buildings. Damages to buildings are expected but the structural integrity of buildings remains preserved.

3.1.4. High hazard

Hazard should be rated as high if $dv > 1.3 \text{ m}^2/\text{s}$ or sediment load index $l=1$ or floodwater temperature index $t = 1$. When flow velocities are not known, $dv$ can be replaced by $d > 1 \text{ m}$.

All lives are in jeopardy, outside and inside habitation buildings. The risk of drowning is significant as the wading limit for a normalised adult is reached; severe injuries or fatalities due to debris load and temperature of floodwaters may be expected. Partial or total collapse of light buildings is expected due to scouring, buoyancy, and lateral pressures exerted against walls.

3.1.5. Extreme hazard

Hazard can be rated as extreme when $dv \geq 7 \text{ m}^2/\text{s}$, irrespective of considerations on debris and temperature of floodwaters. When flow velocities are not known, $dv$ can be replaced by $d > 6 \text{ m}$.

Total destruction of non-reinforced buildings is expected. Structural damages to reinforced concrete dwellings are expected to a degree that would require demolition in the recovery phase.

3.2. Visualisation

Hazard rates are displayed as a layer of surficial tints showing on top of a basemap. Each rate is represented by a unique colour code, ranging from yellow to brown (Table V-5). Grey colour is used when the level of hazard is not determined.

4. Flood models and geomorphic evidence

4.1. Markarfljót outwash plain

Simulation of a glacial outburst flood originating from Entujökull glacier performed by Hólm and Kjaran (2005) was used for the rating of flood hazard. A maximum discharge of 300,000 m$^3$/s estimated by the National Road, and an average Manning roughness coefficient $n = 0.1 \text{ s/m}^{1/3}$ were used in the simulation, the output readily available being the maximum depths of flooding. It should be noted that the simulation made no account for sediment erosion and deposition. Results of the simulation indicate an inundation area of $\sim 810 \text{ km}^2$, extending all the way from the glacier margin west to the Bjórsá river, 75 km away (Figure V-6).

The DEM used in the numerical simulation by Hólm and Kjaran (2005) was derived from elevation contours ranging 0.5–1 metre below 50 metres ASL, 2-metres contours between 50 and 70 metres ASL, 2.5-metres contours between 70 and 100 metres above ASL, and contours ranging 5–10 metres above 100 metres ASL. As changes in altitude, and not slope variations, were used therein to decide of the contour intervals, one cannot expect the results of the simulation to be particularly reliable in nearly-flat areas. Moreover, the flood area identified in the simulation is contiguous, south from Eyjafjallajökull volcano, to the spatial boundary of the hydraulic model. Considering the rheological settings of the simulation and the depths of flooding found at the boundary of the model, it is likely that floodwater would have propagated further to the east had a larger topographic envelope been used in the simulation. Based on an analysis of elevation contours beyond the model boundaries, it seems reasonable to make a 33 km$^2$ addition to the flood area, extending east to the Holtsós coastal lagoon (Figure V-6).
**Table V-4: Provisional flood hazard rates proposed.** Each hazard rate is verified if value of d, dv, l, or t is true. Depth-velocity product has precedence on other flood hazard characteristics.

<table>
<thead>
<tr>
<th>Hazard rate</th>
<th>Quantitative thresholds</th>
<th>Qualitative thresholds</th>
<th>Damages to buildings</th>
<th>Casualties</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>dv (m$^2$/s) *</td>
<td>d (m) **</td>
<td>l ***</td>
<td>t ****</td>
</tr>
<tr>
<td>Low</td>
<td>&lt; 0.25</td>
<td>&lt; 0.5</td>
<td>n.a.</td>
<td>n.a.</td>
</tr>
<tr>
<td>Moderate</td>
<td>0.25–1.3</td>
<td>0.5–1</td>
<td>n.a.</td>
<td>n.a.</td>
</tr>
<tr>
<td>High</td>
<td>&gt; 1.3</td>
<td>&gt; 1</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Extreme</td>
<td>≥ 7</td>
<td>&gt; 6</td>
<td>n.a.</td>
<td>n.a.</td>
</tr>
</tbody>
</table>

* Flood depth - flow velocity product  ** Flood depth  *** Debris and sediment load index  **** Water temperature index
Table V-5: Flood hazard rates and corresponding colour codes. Screen colours values (RGB) are given in brackets.

<table>
<thead>
<tr>
<th>Hazard rate</th>
<th>Code</th>
<th>Colour</th>
</tr>
</thead>
<tbody>
<tr>
<td>Undetermined</td>
<td>99</td>
<td>Grey (190, 190, 190)</td>
</tr>
<tr>
<td>Low</td>
<td>1</td>
<td>Yellow (255, 255, 0)</td>
</tr>
<tr>
<td>Moderate</td>
<td>2</td>
<td>Orange (255, 165, 0)</td>
</tr>
<tr>
<td>High</td>
<td>3</td>
<td>Red (255, 0, 0)</td>
</tr>
<tr>
<td>Extreme</td>
<td>4</td>
<td>Brown (128, 0, 0)</td>
</tr>
</tbody>
</table>

Figure V-6: Area identified at risk of flooding (greyish area) in the Markarfljót outwash plain due to volcanic activity under the Myrdalsjökull ice-cap (Hólm and Kjaran, 2005). A maximum discharge of 300,000 m³/s estimated by the National Road and an average Manning roughness coefficient \( n = 0.1 \) s/m\(^{1/3}\) were used as inputs in the simulation. A manual extension of the flood area (striped pattern) beyond the boundaries of the hydraulic model is added, based on an analysis of elevations contours.

4.2. Öræfi district

For the Öræfi region, information on depths of flooding and flow velocities was extracted from numerical simulations performed by Helgadóttir et al. (2015) (Figure V-7). The simulations were performed within the spatial limits, here referred to as hydraulic model boundary, of a 5 m cell-size Digital Elevation Model (DEM) that covers the Öræfajökull ice-cap and its non-glaciated surrounds. The DEM originates from an airborne LiDAR survey performed during the summers of 2011 and 2012. The vertical accuracy of the LiDAR measurements and the average density of the point cloud are estimated < 0.5 m and ~0.33 point/m², respectively (Jóhannesson et al., 2011; Jóhannesson et al., 2013).

The simulations build upon melting scenarios in which melting of ice and snow is caused alternatively by (i) eruptions in the caldera and on the flanks of Öræfajökull ice-capped stratovolcano, and the (ii) formation of pyroclastic density currents (Gudmundsson et al., 2015). The floods were simulated as
instant release waves of water flowing at the surface of the glacier, using predefinitions of peak discharge at the glacier margins ranging 10,000 - 100,000 m³/s and average Manning roughness coefficients $n$ ranging 0.05–0.15 s/m³/³. It should be noted that the simulations made no account for sediment erosion and deposition. The results of the individual simulations were combined into one aggregated hazard scenario describing the maximum depths of flooding and maximum flow velocities that can be expected at every location within the 237 km² of land identified at risk of flooding within the spatial limits of the hydraulic model.

Helgadóttir et al. (2015) completed the cartography of the flood area beyond the boundaries of the hydraulic model by analysing sub-metre resolution aerial imagery taken by Lofmyndir ehf. in 2003 and 2007. An approximate 111 km² extension was found, delimited to the west by the Skaftafellsá river and to the east by the estuary of the Fjallsá river.

Information given by Thorarinsson (1958) and Roberts and Gudmundsson (2015) was used to estimate the threat posed by debris and water temperature.

5. Results

5.1. Markarfljót outwash plain

Flood-hazard rating was performed using the depths of flooding $d$ only. Flow velocities, water temperature and debris load were not investigated thoroughly for this area and therefore not used in the rating.

Figure V-7: Areas identified at risk of flooding in Helgadóttir et al. (2015). The flood area identified in the numerical simulations is shown in grey; extension of the flood area beyond the boundaries of the hydraulic model does show as a striped pattern.

Flood hazard was rated as high (depths ranging 1–6 m) or extreme (depths in excess of 6 m) on 384 and 332 km² of land, respectively, representing together 85% of the design flood area (Table V-6, Figure V-8). The extreme hazard zone is limited to the west by road 255 (Akureyjarvegur). Areas where flood hazards were rated as low ($d < 0.5$ m) or moderate ($d$ ranging 0.5–1 m) only
represent ~10% of the flood area and are mainly located between the Rangá and Þjórsá rivers. Although depths of flooding in the manual addition to the flood area, south from Eyjafjallajökull volcano, could have been inferred to a certain degree from contiguous depth values, flood hazard in the above-mentioned area was provisionally set to undetermined.

Table V-6: Provisional rating of flood hazard in the Markarfljót outwash plain, using depths of flooding computed by Hólm and Kjaran (2005). The extreme hazard area (i.e. area of total devastation) represents ~40% of the flood area.

<table>
<thead>
<tr>
<th>Hazard rate</th>
<th>Flood area, numerical simulation</th>
<th>Flood area, manual addition</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>km²</td>
<td>%</td>
<td>km²</td>
</tr>
<tr>
<td>Undetermined</td>
<td>0</td>
<td>0</td>
<td>33</td>
</tr>
<tr>
<td>Low</td>
<td>61</td>
<td>8</td>
<td>0</td>
</tr>
<tr>
<td>Moderate</td>
<td>33</td>
<td>4</td>
<td>0</td>
</tr>
<tr>
<td>High</td>
<td>384</td>
<td>47</td>
<td>0</td>
</tr>
<tr>
<td>Extreme</td>
<td>332</td>
<td>41</td>
<td>0</td>
</tr>
<tr>
<td>Total</td>
<td>810</td>
<td>100</td>
<td>110</td>
</tr>
</tbody>
</table>

Figure V-8: Provisional rating of flood hazard in the Markarfljót outwash plain, using depths of flooding computed by Hólm and Kjaran (2005).
5.2. Öræfi district

Rating of flood hazard was performed using depth-velocity products $dv$, debris load $l$, and water temperature $t$.

5.2.1. Depth-velocity product

Based on depth-velocity products $dv$, flood hazard was rated as *high* or *extreme* on respectively ~12% (29 km$^2$) and ~77% (183 km$^2$) of the flood area identified in the numerical simulations (Table V-7). Only 10% of the computed flood area was rated as *low* or *moderate* hazard areas.

5.2.2. Debris and sediments

Geomorphic evidence of past flooding events indicates that the area identified at risk of flooding in the simulations performed by Helgadóttir *et al.* (2015) is certainly exposed to flows of debris including clasts of glacier ice and boulders exceeding hundreds of tonnes. During the 1362 jökulhlaup, angular-shaped boulders weighing > 500 tons were transported by floodwaters from the Falljökull glacier and left interbedded with sediments, ~4 km from the glacier margin (Roberts and Gudmundsson, 2015 and references therein). It has also been reported that during the 1727 jökulhlaup many icebergs were transported to the sea (Thorarinsson, 1958). The thickness of sediments transported by floodwaters was also important enough to bury completely structures and people. At the base of Öræfajökull, modern-day exposures of sediments deposited during the 1727 jökulhlaup range from metres to tens of metres in depth. At distances exceeding 7 km from the edge of the ice cap, metre-scale sections of jökulhlaup sediments are apparent, signifying that large volumes of eruptive material and pre-existing sandur deposits were mobilised by volcanogenic floods. Throughout the same region, grain sizes range from coarse sands to boulders in excess of 5 m in diameter.

The debris index $l$ was therefore set to 1 at every location of the computed flood area and of the manual addition.

### Table V-7: Hazard rating of the flood area identified in the numerical simulations by Helgadóttir *et al.* (2015), using depth-velocity products.

<table>
<thead>
<tr>
<th>Hazard rate</th>
<th>code</th>
<th>km$^2$</th>
<th>%</th>
</tr>
</thead>
<tbody>
<tr>
<td>Low</td>
<td>1</td>
<td>4</td>
<td>1.7</td>
</tr>
<tr>
<td>Moderate</td>
<td>2</td>
<td>20</td>
<td>8.5</td>
</tr>
<tr>
<td>High</td>
<td>3</td>
<td>29</td>
<td>12.4</td>
</tr>
<tr>
<td>Extreme</td>
<td>4</td>
<td>183</td>
<td>77.4</td>
</tr>
</tbody>
</table>

5.2.3. Water temperature

Highly variable water temperatures can be expected at the vicinity of the glaciers should an eruption happen. It has been reported for instance that the temperature of torrents, a few kilometres from the Kotárjökull glacier margin, was warm enough days after the 1727 jökulhlaup to prevent horses from wading in waters (Thorarinsson, 1958).

At the onset of the eruption, while floodwater is in sustained contact with glacial ice, near-freezing water temperatures can be expected.

As a result, the floodwater temperature index $t$ was set to 1 at every location of the computed flood area and of the manual addition.
5.2.4. Computed hazard rate

Flood hazard was finally rated as *high* or *extreme* on 164 km² (47%) and 183 km² (53%) of land, respectively (Figure V-9, Table V-8). The share of *extreme* hazard is certainly higher in reality, as the depth-velocity products could not be computed beyond the boundaries of the hydraulic model.

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**Figure V-9**: Provisional rating of flood hazards due to eruptions of Öraefajökull volcano. Depths of flooding and flow velocities computed by Helgadóttir et al. (2015) were used, along with considerations on debris and water temperature. The extreme hazard area (i.e. area of total devastation) represents ~53% of the flood area.
Table V-8: Provisional rating of flood hazards due to eruptions of Öræfajökull; depths of flooding and flow velocities computed by Helgadóttir et al. (2015) were used, along with considerations on debris and water temperature. The extreme hazard area represents 53% of the flood area.

<table>
<thead>
<tr>
<th>Hazard rate</th>
<th>Flood area, numerical simulations</th>
<th>Flood area, manual addition</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>km²</td>
<td>%</td>
<td>km²</td>
</tr>
<tr>
<td>Undetermined</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Low</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Moderate</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>High</td>
<td>54</td>
<td>23</td>
<td>110</td>
</tr>
<tr>
<td>Extreme</td>
<td>183</td>
<td>77</td>
<td>0</td>
</tr>
<tr>
<td>Total</td>
<td>237</td>
<td>100</td>
<td>110</td>
</tr>
</tbody>
</table>

6. Discussion

6.1. Methodological limits

Several aspects should be considered carefully when rating of flood hazard is performed, or when use is made of flood hazard rates, using the methodology proposed.

6.1.1. Input parameters

Using alternatively depths of flooding (hydrostatic forces), velocities or dynamic pressures, and depth-velocity products does not give similar results. Using either depth of flooding or dynamic pressure alone leads to a significant downgrading of hazard rates obtained with the depth-velocity product. In the Öræfi district, the area where flood hazard is rated as extreme using depths of flooding only covers 116 km² of land, which is ~40% less than by using the \(dv\) product (Table V-9). As the depth-velocity product takes into account both hydrostatic and hydrodynamic forces, it is assumed to reflect real conditions better than either depths of flooding or dynamic pressure, and therefore should receive precedence in the rating of flood hazard when available.

Table V-9: Spatial extent of extreme hazard areas, based on either depths of flooding or depth-velocity products.

<table>
<thead>
<tr>
<th></th>
<th>depths of flooding (d)</th>
<th>depth-velocity product (dv)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Lower threshold</td>
<td>6 m</td>
<td>7 m²/s</td>
</tr>
<tr>
<td>Spatial extent (km²)</td>
<td>116</td>
<td>183</td>
</tr>
<tr>
<td>Spatial extent (%)</td>
<td>49</td>
<td>77</td>
</tr>
<tr>
<td>Spatial extent (%)**</td>
<td>63</td>
<td>100</td>
</tr>
</tbody>
</table>

* As share of the total flood area identified in numerical simulations
** As share of the area where flood hazard is rated as extreme according to the depth-velocity product
6.1.2. Switching between rates

Switching from moderate hazard to high hazard represents a qualitative jump in terms of injuries and fatalities: danger is for all where hazard is rated high while it is for some (disabled, elderly, and children) where hazard is rated moderate. The extreme hazard class is primarily aimed at identifying areas where 100% destruction is expected (during events or afterwards, in the recovery phase). Such information should be useful when an effort is made on quantifying monetary losses due to direct damages inflicted to physical assets (e.g. van Vesten et al., 2014).

6.2. Reproducibility

The presence of life-threatening debris and temperature of floodwater were considered, along with depths of flooding and flow velocities, in a flood hazard rating methodology that account for the unique nature of jökulhlaups. The methodology was devised to be used for the delineation of flood hazard zones in Icelandic areas prone to volcanogenic floods, provided that enough information on flood hazard characteristics therein can be acquired and processed. Use of the methodology is not bound to be used in the Markarfljót outwash plain and the Öræfi district only.

As the flood hazard characteristics considered, and the thresholds retained, are also valid for tsunamis (e.g. Leone et al., 2010; Valencia et al., 2011) and riverine floods, including ice-jam floods (e.g. Pagneux and Snorrason, 2012) and flooding due to dam break (e.g. Karvonen et al., 2000), an application of the methodology to types of floods other than jökulhlaups can also be envisaged.

7. Summary and conclusion

A semi-quantitative rating of flood hazards focusing on flood damage potential was proposed and flood hazard zones designated accordingly in the Markarfljót outwash plain and in the Öræfi district, two Icelandic regions that have experienced jökulhlaups due to subglacial eruptions in the last 1000 years.

Using alternatively depths of flooding or the product of flow velocities and flood depths on one hand, the presence of life-threatening debris and temperature of floodwater on the other (Table V-4), a distinction was made between four hazard rates:

- **Low hazard**
  Injuries or fatalities are unlikely; damages are mostly limited to furniture inside buildings.

- **Moderate hazard**
  Danger is for some, including children, the elderly and the infirm, inside and outside buildings. Damage to buildings is expected but the structural integrity of buildings remains preserved.

- **High hazard**
  All lives are in jeopardy, outside and inside inhabited buildings. The risk of drowning is significant as the wading limit for a normalised adult is reached; severe injuries or fatalities due to debris load and floodwater temperature are expected. Partial or total collapse of light buildings is expected due to scouring, buoyancy, and lateral pressures exerted against walls.

- **Extreme hazard**
  Total destruction of non-reinforced buildings is expected; structural damages to reinforced concrete dwellings are expected to a degree that does require demolition in the recovery phase.

An application of the method to the two study areas indicates a potential for significant direct economic damage and fatalities:

- **Markarfljót outwash plain**
  Based on maximum depths of flooding, flood hazard was rated as high or extreme on respectively 384 and 332 km² of land, i.e. 85% of the flood area (Figure V-8). Extent of the high-hazard area may increase upon
integration of flow velocities, water temperature, and debris load.

- Öræfi district

Using the depth-velocity product as well as information on water temperature index and debris load, flood hazard was exclusively rated as high or extreme on 164 km² and 183 km² of land, respectively (Figure V-9).

As a first approximation of damage potential due to volcanogenic floods in the two areas, these results should be carefully considered by the local and national authorities when evacuation procedures and planning on the long term are discussed. The spatial boundary between hazard rates depends much on which and how flood characteristics are used. It should be noted, in particular, that using depths of flooding alone leads to a significant downgrading of hazard rates obtained with the depth-velocity product. As the depth-velocity product accounts for both hydrostatic and hydrodynamic forces, it is assumed to reflect real conditions better than depths of flooding alone and therefore should receive precedence in the rating of flood hazard when available.

8. Acknowledgements

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9. References


